

BEFORE THE  
NEW YORK STATE  
PUBLIC SERVICE COMMISSION

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Proceeding on Motion of the Commission as to the  
Rates, Charges, Rules and Regulations of  
Central Hudson Gas & Electric Corporation  
for Electric Service

Case 17-E-\_\_\_\_\_

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Proceeding on Motion of the Commission as to the  
Rates, Charges, Rules and Regulations of  
Central Hudson Gas & Electric Corporation  
for Gas Service

Case 17-G-\_\_\_\_\_

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**DIRECT TESTIMONY OF THE  
GAS SAFETY PANEL**

July 28, 2017

**DIRECT TESTIMONY OF THE GAS SAFETY PANEL**

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1  
2 I. INTRODUCTION

3 Q. Please state the names of the members of the Gas Safety Panel (“Panel”).

4 A. Our names are Lawrence R. Cambalik, Karl E. Reer and Lenore Clarke.

5 Q. Mr. Cambalik, please state your current employer and business address.

6 A. I am employed by Central Hudson Gas & Electric Corporation (“Central  
7 Hudson” or the “Company”) and my business address is 284 South  
8 Avenue, Poughkeepsie, New York 12601.

9 Q. Mr. Cambalik, in what capacity are you employed by Central Hudson and  
10 what is your scope of responsibilities?

11 A. I am Manager of Gas and Mechanical Engineering. In that capacity, I am  
12 responsible for the supervision of professionals who provide engineering  
13 plans, designs, standards, and operational engineering support for Central  
14 Hudson’s gas transmission and distribution system. In addition, my team  
15 is responsible for overseeing the Company’s compliance with the relevant  
16 codes and standards associated with the operation and maintenance of  
17 the gas transmission and distribution system.

18 Q. Mr. Cambalik, what is your educational background and professional  
19 experience?

20 A. I graduated from State University of New York at Buffalo with a Bachelor  
21 of Engineering in Electrical Engineering. I joined Central Hudson in 1984  
22 as an Engineer in the Customer Services Group - Transmission and  
23 Distribution. In 1991, I was promoted to Operations Assistant -  
24 Transmission and Distribution. I transferred to Gas and Mechanical

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1           Engineering in 1997. In this position, I was responsible for gas standards  
2           development, material specifications, and gas transmission and regulator  
3           station design. In 2006, I was promoted to the position of Gas Operating  
4           Supervisor for the Mid- and Upper-Hudson Divisions, and had  
5           responsibility for the operation, maintenance, and construction of the  
6           Company's gas transmission and distribution facilities in those respective  
7           districts. In 2010, I was promoted to the position of Section Engineer in  
8           the Electric System Planning Division. In this position, I was responsible  
9           for electric distribution engineering as well as electric standards and  
10          material specifications. In March 2014, I was named to my current  
11          position of Manager of Gas and Mechanical Engineering. I am currently a  
12          registered Professional Engineer in the State of New York.

13    Q.    Mr. Cambalik, have you previously testified before the New York State  
14          Public Service Commission ("PSC" or the "Commission")?

15    A.    Yes, I testified in Case 14-G-0319.

16    Q.    Mr. Reer, please state your current employer and business address.

17    A.    I am employed by Central Hudson and my business address is 284 South  
18          Avenue, Poughkeepsie, New York 12601.

19    Q.    Mr. Reer, in what capacity are you employed by Central Hudson and what  
20          is your scope of responsibilities?

21    A.    I am Director of Gas Distribution Engineering and Standards. In that  
22          capacity, I am responsible for the supervision of professionals who provide  
23          operations engineering support, standards, and program management for

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1 damage prevention, leak survey, planning and construction inspection for  
2 Central Hudson's gas distribution system.

3 Q. Mr. Reer, what is your educational background and professional  
4 experience?

5 A. I graduated from Union College in 1984 with a Bachelor of Science in  
6 Mechanical Engineering and again in 1989 with a Master in Business  
7 Administration. I am a Licensed Professional Engineer in the State of  
8 New York. I joined Central Hudson in 1984 as an Engineer in the  
9 Customer Services Group – Customer Relations. In 1987, I was  
10 transferred to the position of Operations Coordinator – T&D Staff and  
11 responsible for Company code compliance and Operating and  
12 Maintenance Procedure adherence and updates. In 1990, I was  
13 transferred to and became part of an engineering team doing design/build  
14 of the 16 inch MPI/MPR gas transmission line project. In this capacity I  
15 was responsible for the design and install of corrosion protection systems,  
16 lightning and impressed current protection, and welding inspection. In  
17 1994, I was assigned the Gas Operations Engineer position in Customer  
18 Services, providing operations engineering support for the Fishkill and  
19 Newburgh operating districts. In 2006, I was promoted to Section Leader,  
20 Gas Operations Engineers and, in 2009, was promoted again to Section  
21 Engineer, Gas Operations. In 2012, I was promoted to Director,  
22 Distribution Engineering and Standards, the position that I currently hold.

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1 Q. Mr. Reer, have you previously testified before the Commission?

2 A. No, I have not.

3 Q. Ms. Clarke, please state your current employer and business address.

4 A. I am employed by Central Hudson and my business address is 284 South  
5 Avenue, Poughkeepsie, New York 12601.

6 Q. Ms. Clarke, in what capacity are you employed by Central Hudson and  
7 what is your scope of responsibilities?

8 A. In Gas & Mechanical Engineering, I am the Section Engineer of Gas  
9 System Safety and Compliance. In that capacity, I am responsible for the  
10 supervision of professionals who oversee the Operational & Maintenance  
11 Plans, Pipeline Integrity Programs and Cathodic Protection of the gas  
12 transmission and distribution system. Additionally, I monitor compliance  
13 activities relating to the safe operation of the gas facilities in accordance  
14 with both Federal and State regulations.

15 Q. Ms. Clarke, what is your educational background and professional  
16 experience?

17 A. I graduated from Drexel University of Philadelphia, Pennsylvania with a  
18 Bachelor of Engineering in Mechanical Engineering. Before joining  
19 Central Hudson, I was employed for 22 ½ years at Philadelphia Gas  
20 Works ("PGW"), the municipal-owned gas distribution company that  
21 serves the City of Philadelphia. After graduating from college, I started  
22 with PGW as an Engineering Assistant in the Customer Service  
23 Department. I remained in that department for 16 years, holding various

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1 engineering positions before being transferred to the Distribution  
2 Department to become the Manager of New Business. In that position, I  
3 was responsible for the design and cost estimating of all requests for gas  
4 service for residential, commercial and industrial customers. After holding  
5 that position for 7 years, I resigned from PGW to pursue employment with  
6 Central Hudson. I joined the Company in the New Business Division of  
7 the Customer Service Department. In that position, I was responsible for  
8 processing all new electric and gas service requests from Commercial,  
9 Industrial and Large Users. After serving in that position for the duration  
10 of a year, I was promoted to my current position.

11 Q. Ms. Clarke, have you previously testified before the Commission?

12 A. No, I have not.

13 **II. PURPOSE OF TESTIMONY**

14 Q. What is the purpose of the Panel's testimony in these proceedings?

15 A. The Panel discusses Central Hudson's ongoing concern for the integrity of  
16 its gas system and its impact on public safety. Past Company  
17 performance of established gas safety metrics will be reviewed. Where  
18 applicable, modifications to existing metrics or programs will be identified  
19 to enhance the safety of the Company's gas system. The Company will  
20 also introduce a number of new programs and initiatives such as  
21 residential methane detectors, an additional damage prevention patroller,  
22 and a non-pipes alternative pilot program. These initiatives focus on  
23 enhancing the safety and efficiency of the Company's natural gas system.

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1 Q. Is the Panel sponsoring any exhibits in support of its testimony?

2 A. No.

3 **III. COMPANY CONCERN FOR GAS SAFETY**

4 Q. How would you describe Central Hudson's concern for the safe operation  
5 of its natural gas transmission and distribution system?

6 A. Gas safety is of the utmost concern to Central Hudson and the Company  
7 takes gas safety very seriously. Central Hudson continually strives to  
8 improve the safety and integrity of its natural gas transmission and  
9 distribution system. Through its gas transmission and distribution integrity  
10 management programs the Company continually analyzes potential  
11 threats to the system and identifies programs to mitigate their effects.

12 Q. What are the Transmission Integrity Management Program ("TIMP") and  
13 Distribution Integrity Management Program ("DIMP")?

14 A. These two programs utilize historical pipeline performance data such as  
15 leak history and main condition surveys to identify potential threats to the  
16 facilities and identify programs to mitigate those threats.

17 Q. Please provide examples of improvements made through the TIMP  
18 and DIMP.

19 A. One example of the Company's continuous improvement was the  
20 institution of an annual leak prone pipe ("LPP") leakage survey in 2012.  
21 This annual survey is performed at a higher frequency than required by  
22 both state and federal code (every 3 years) to proactively identify and  
23 respond to gas leaks. Also, a second or semi-annual transmission leak



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1 survey was added to the Company's maintenance program. This  
2 program, in addition to leak identification, allows for the identification of  
3 threats due to encroachments into the gas transmission line corridor,  
4 weather related erosion or washouts as well as unreported excavation  
5 activities. Another example of Central Hudson's commitment to  
6 enhancing gas system safety is the aggressive replacement of LPP.  
7 While the June 17, 2015 Order Adopting the Joint Proposal in Cases 14-  
8 E-0318 and 14-G-0319 ("2015 Rate Plan") called for the elimination of 13  
9 miles of LPP in 2016, the Company eliminated a total of 18 miles, 5 miles  
10 more than its target. The elimination of LPP, which has the highest  
11 incidence of gas leakage per unit length, will have a profound impact on  
12 the safe operation of the Company's natural gas distribution system.  
13 Another example of the Company's commitment to enhancing gas safety  
14 for the general public is its "Stop, Go, Let Us Know" public awareness  
15 campaign. The campaign was initiated in response to findings from gas  
16 incidents in other parts of New York State which indicated a general  
17 complacency in the public's actions when they detected an odor of natural  
18 gas. The "Stop, Go, Let Us Know" catchy tune clearly provides the public  
19 with direction on responding to a gas odor.

20 Q. Do you believe there are other opportunities for Central Hudson to  
21 improve gas and, ultimately, public safety?

22 A. While we have implemented a number of programs in the past, it is  
23 important to continually improve in these critical areas. The Company

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1 continues to evaluate threats to the transmission and distribution systems  
2 and implement programs to mitigate the risk associated with each threat,  
3 as recommended by Company subject matter experts.

4 **IV. LEAK MANAGEMENT**

5 Q. Does Central Hudson have a gas leak management program?

6 A. Yes.

7 Q. How does Central Hudson define leak management?

8 A. The Company defines leak management as a system wide program to  
9 identify, respond to and mitigate underground gas leaks in a safe and cost  
10 effective manner. Gas leaks result from unplanned releases of natural  
11 gas from the Company's transmission and distribution infrastructure. The  
12 causes for these releases may include damage by excavation activities or  
13 outside forces such as flooding, obsolete joint designs such as those  
14 associated with cast iron gas mains and obsolete construction practices  
15 such as the installation of bare steel gas mains and services.

16 Q. Please describe the Company's Safety Metrics for leak management.

17 A. The Company has both a Total Gas Leak Backlog target and a Hazardous  
18 (used interchangeably with "Repairable") Gas Leak Backlog target.

19 Q. What is the Total Gas Leak Backlog Performance Measure?

20 A. The Total Gas Leak Backlog Performance Measure is one indicator of  
21 Central Hudson's gas leak management performance. This measure  
22 tracks the total number of active leaks, including Hazardous Leaks, at  
23 year-end.

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1 Q. What is the Hazardous Gas Leak Backlog Performance Measure?

2 A. This is similar to the Total Gas Leak Backlog measure, but this measure  
3 tracks only the total number of Hazardous Leaks at year end.

4 Q. Are certain leaks excluded from the total leaks reported at the end of the  
5 year for the Total Gas Leak Backlog Performance Measure and the  
6 Hazardous Gas Leak Backlog Performance Measure?

7 A. Yes. Leaks eliminated during the year, those that have been repaired but  
8 are awaiting confirmation of the repair in 14 to 30 days, and above grade  
9 leaks are excluded from the total leaks reported at the end of the year for  
10 these measures.

11 Q. Are all gas leaks considered “hazardous”?

12 A. No. The PSC’s regulations, at 16 NYCRR Part 255, codify which leaks  
13 are considered hazardous. Pursuant to this code, leaks are assigned a  
14 classification of Type 1, 2A, 2 or 3. These leaks are monitored and re-  
15 evaluated at regular intervals. Hazardous or potentially hazardous leaks  
16 are classified as a Type 1, 2A, or 2 and have a set repair timeframe  
17 ranging from immediate for a Type 1 to within 12 months for a Type 2.  
18 Type 3 leaks do not have an associated repair timeframe and are  
19 considered to be “non-hazardous”. Type 3 leaks are re-evaluated during  
20 the next required leakage survey or annually, whichever is sooner, to  
21 verify the leak hazard level has not changed.

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1 Q. Please describe Central Hudson's leak management program.

2 A. As leaks are identified through the Company's inspection program or by  
3 the public, Central Hudson prioritizes and schedules the repair by severity.  
4 Typically, all hazardous leaks are repaired until eliminated. For those non-  
5 hazardous leaks, the Company will attempt a minimum of two repairs.  
6 Central Hudson utilizes both Company and contractor resources to  
7 maintain an overall leak backlog at or below the targets established in the  
8 2015 Rate Plan of 16 Repairable (Hazardous) leaks and 200 Total  
9 Leak backlog.

10 Q. Are there any factors outside the Company's control that can impact  
11 Central Hudson's performance with respect to these metrics?

12 A. Yes. External factors such as extreme cold may increase the total number  
13 of leaks identified or found in a given year. The Company experienced  
14 this type of weather event during the winters of 2013/2014 and 2014/2015,  
15 where the extreme cold resulted in an increase of found leaks by 20%  
16 over those found during the winter of 2012/2013.

17 Q. Please discuss the Company's recent performance with respect to the  
18 leak management metrics.

19 A. Over the time period from 2014 to 2016, the Company was able to reduce  
20 the total leak backlog from 197 leaks to 102 leaks. Over that same period  
21 of time, year-end Hazardous Leak totals remained relatively stable,  
22 ranging from 3 to 6 leaks. The reduction in total leak backlog was  
23 accomplished through a combination of repair to and replacement of

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1 existing gas facilities. The Company utilizes the feedback of its field crews  
2 in determining whether a gas facility should be repaired or replaced. If the  
3 Gas Operations field crews determine the condition of the gas facility has  
4 deteriorated to a point where continued leakage will occur, the facility is  
5 scheduled for replacement. For those leaking gas services which are  
6 considered LPP, the service is replaced in its entirety with a plastic  
7 service. If the meter set is located indoors, it will be relocated to the  
8 outside, unless doing so creates more of a safety threat to the facility.

9 Q. What are the Company's current leak management targets and how has  
10 Central Hudson performed relative to those targets?

11 A. As identified previously, the targets established in the 2015 Rate Order for  
12 Total Leak backlog and Repairable Leak backlog are 200 and 16,  
13 respectively. In 2016, the Company met these targets with year-end  
14 backlogs of 102 and 3, respectively.

15 Q. Does Central Hudson propose changes to the Gas Leak Backlog  
16 Performance Measure target?

17 A. Yes. Central Hudson proposes to lower the target for Total Leak backlog  
18 by 25% to 150 Total Leak backlog at year-end effective 2018. Similarly,  
19 the Company proposes to reduce the Hazardous Leak backlog by 25% to  
20 a total of 12 hazardous leaks at year-end effective 2018. The Company  
21 also proposes the definition of year-end for these purposes to be the time  
22 period between December 15th and 31st. If the backlog of active leaks on

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1 any day during that time period is less than the established target, Central  
2 Hudson would be recognized as meeting the annual target.

3 Q. Why are you proposing to define year-end in this fashion?

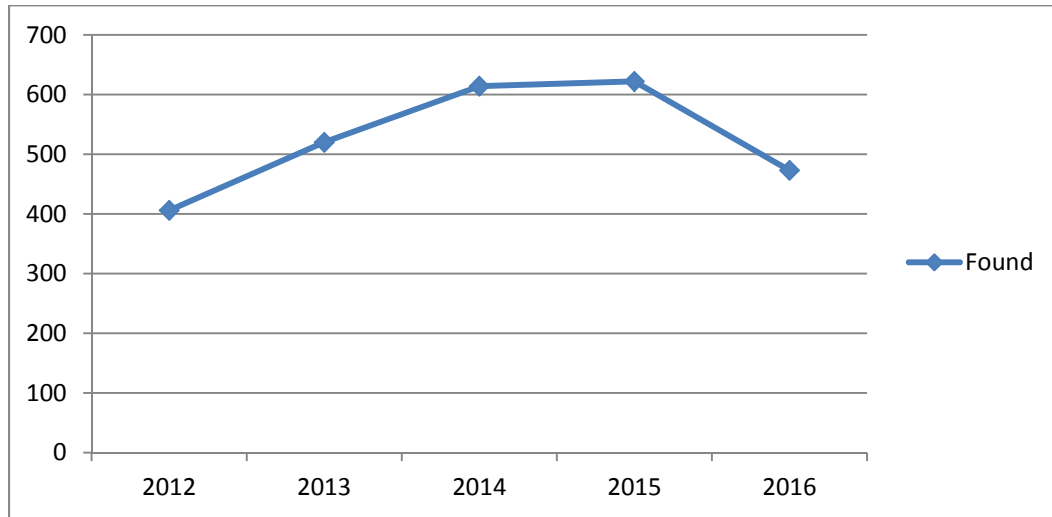
4 A. This definition mitigates the negative impact a potential surge in gas leaks  
5 could have on the Company's performance during the last week of the  
6 year when Company or contractor resources are typically at their lowest  
7 levels and early winter storms may occur. Staffing limitations and storms  
8 can both hamper the Company's ability to address the influx of leaks and  
9 maintain the level of leak backlog below target levels.

10 Q. Regarding leak backlog, why are you proposing a new Total Leak backlog  
11 of 150 when the Company's Total Leak backlog has been below that?

12 A. While Central Hudson was successful in reducing the Total Leak backlog  
13 from 2014 to 2016 and achieving a backlog level lower than the target  
14 during that period, the number of leaks found over each of the past three  
15 years has not seen an identifiable downward trend. In 2014 and 2015, the  
16 Company saw an uptick in leaks found by over 15% of the five year  
17 average (2012-2016), while in 2016 the leaks found showed a 10%  
18 decrease primarily due to a mild winter. Please refer to the chart below.

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Chart 1: Leaks Found



This fluctuation indicates that many factors such as weather, pipe replacement, and rate of material aging all have a significant impact on the number of leaks found in a given year. Over the past 3 years the average number of leaks found annually was 570 with a standard deviation of 84 or 15%.

Q. Is Central Hudson seeing a reduction in leaks found due to the LPP elimination program?

A. As part of the 2015 Rate Order, Central Hudson was tasked with eliminating LPP at a rate of 13, 14, and 15 miles in calendar years 2016, 2017, and 2018, respectively. Over the past three years (2014-2016), the Company experienced an average leakage rate for LPP of 1.16 leaks per mile. Applying this rate to a LPP elimination program of 15 miles per year would equate to a reduction of approximately 17 leaks annually.

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1 Q. Do you anticipate the same level of leaks per mile eliminated in the future?

2 A. The number of leaks found annually is projected to drop off by  
3 approximately 17 leaks per year as a result of the LPP replacement  
4 program. This rate of reduction in number of leaks found is only  
5 about 20% of the standard deviation of 84 leaks found annually based on  
6 recent historical actuals. The impacts of weather and other factors can  
7 have far more influence in leak numbers over the short term and can  
8 easily mask the anticipated reductions of the LPP program.

9 Q. Are there any Negative Revenue Adjustments (“NRAs”) associated with  
10 the leak management targets?

11 A. Yes. Central Hudson is subject to NRAs of 16 basis points for failing to  
12 meet the Repairable Leak Backlog target and 12 basis points for failing to  
13 meet the Total Leak Backlog target.

14 Q. Are you proposing any change in the NRAs associated with these  
15 performance measures?

16 A. The Company recommends that current gas safety NRAs for Total Leak  
17 Backlog and Hazardous Leak Backlog be adjusted to the statewide levels  
18 of 8 and 4 pre-tax basis points for Hazardous Leak backlog and Total  
19 Leak Backlog, respectively, in recognition of the Company’s continued  
20 steadfast gas leak management performance.

21 Q. Are you proposing any other changes to these performance measures?

22 A. Yes. We are proposing 1) a deferral mechanism to recover costs  
23 associated with expense leak repairs in excess of the level used to set the



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1 allowance for gas leak repairs to expense and 2) an incentive to lower the  
2 Type 3 leak backlog.

3 Q. Please describe your proposed deferral mechanism.

4 A. Historically, the number of leaks found in a given year is driven by a  
5 number of factors, including materials, third party damages and weather.  
6 Extreme cold and multiple freeze-thaw periods significantly increase the  
7 number of leaks found. As an alternative to incorporating leak repair costs  
8 in rates for those years where there is a significant increase in the number  
9 of leaks found due to abnormal events such as extreme weather, Central  
10 Hudson is proposing deferral treatment to recover the excess expense  
11 leak repair costs when the total number of leaks repaired that are charged  
12 to expense in a given year exceeds the level forecasted and included in  
13 the determination of revenue requirements by 25 leaks. For example, in  
14 the rate year, 405 expense leak repairs are forecasted. If the actual  
15 expense leak repairs completed is 465, the Company can defer the cost of  
16 the leak repairs to expense associated with 35  $[465-(405+25)]$  leak  
17 repairs. This mechanism puts the Company at risk for the first 25 expense  
18 leak repairs above the 405 level assumed in setting rates and allows the  
19 Company to defer costs above that level (i.e., 430 expense leak repairs).  
20 This mechanism will prevent the backlog of leaks from increasing due to  
21 unforeseen circumstances, since the Company will have the financial  
22 recovery in place to address the unanticipated leak repairs. The total  
23 projected number of expense leak repairs provided to the Revenue

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1 Requirements Panel and incorporated into delivery rates will serve as the  
2 benchmark for determining when and if the deferral mechanism will be  
3 applied. The deferral cost recovery for the additional leak repair will be at  
4 the estimated cost per leak repair of \$6,910 per leak (contract labor and  
5 other expenses) that was provided to the Revenue Requirements Panel  
6 and was used in calculating the requested rate allowance.

7 Q. Please summarize the Company’s leak repair experience by expense and  
8 capital leak repair.

9 A. The following table provides a five year summary of leak repairs broken  
10 out by expense and capital.

11 Table 1: Annual Leak Repairs: Capital & Expense

<b>Calendar Year</b>	<b>Total Leaks Repaired</b>	<b>Leaks Repaired to Capital</b>	<b>Leaks Repaired to Expense</b>
2012	424	126	298
2013	515	126	389
2014	592	120	472
2015	682	134	548
2016	503	126	377

12 Q. Please describe your proposal for an incentive to reduce the Type 3  
13 leak backlog.

14 A. As previously noted, Type 3 leaks are considered by code to be non-  
15 hazardous and do not require repair. However, the ongoing leakage of  
16 natural gas (primarily composed of methane gas) from Type 3 leaks  
17 contributes to New York State’s overall greenhouse gas emissions. To  
18 reduce Central Hudson’s contribution to greenhouse gas emissions, the

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1 Company proposes to incentivize the reduction of existing Type 3 leaks.  
2 For a minimum decrease of 10 Type 3 gas leaks at year-end from the gas  
3 leak inventory at the start of the calendar year, assuming the Total Leak  
4 backlog at the beginning of the year is at or below the target, the  
5 Company will be entitled to a positive revenue adjustment (“PRA”) of 3  
6 pre-tax basis points. Every leak repaired thereafter would be eligible for a  
7 PRA on a prorated basis. For example, if the backlog of Type 3 leaks at  
8 the beginning of the year was 100 and at the end of the year was 91 the  
9 Company would not be eligible for the PRA. If the year-end total was 85,  
10 the Company would be eligible for a PRA of  $3 + 1.5 = 4.5$  pre-tax basis  
11 points. Operating pressure and age of leaks would be considered in the  
12 prioritization of Type 3 leaks repaired.

**V. DAMAGE PREVENTION**

14 Q. What is Damage Prevention?

15 A. Damage Prevention is programmatic action taken to increase public safety  
16 by minimizing damage to underground facilities (in the case of Central  
17 Hudson, gas and electric facilities) caused by excavation activities.  
18 Central Hudson’s damage prevention activities are in accordance with 16  
19 NYCRR Part 753, best practices identified by the Common Ground  
20 Alliance, and industry surveys conducted by the Company. Central  
21 Hudson is a member of DigSafely NY which provides “811” call center  
22 services and processes customer and contractor requests for the markout  
23 of underground facilities. DigSafely NY is a provider of public awareness

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1 programs and excavator training programs. In addition to DigSafely NY  
2 public awareness campaigns, Central Hudson also conducts public  
3 awareness campaigns on excavator safety.

4 Q. How is the effectiveness of Central Hudson’s Damage Prevention program  
5 currently measured?

6 A. The effectiveness of the Company’s Damage Prevention program is  
7 measured by metric performance in the following three categories:

- 8 1) Mismark Damages;
- 9 2) Company & Company Contractor Damages; and
- 10 3) Total Damages.

11 The performance for each category is normalized on a per-1,000  
12 locate ticket request basis for markout of underground facilities in  
13 municipalities where Company owned natural gas facilities are present.  
14 Based on a three year (2014-2016) average locate request count  
15 of 20,887 tickets, each damage to the Company’s gas facilities represents  
16 a contribution of approximately 0.05 to its damage prevention metrics on a  
17 1,000 locate request ticket basis. For Central Hudson, the magnitude of  
18 each damage’s contribution to the damage prevention metrics represents  
19 four to nine times the level of a single damage’s contribution when  
20 compared to other New York State utilities, based on data found in the  
21 State of New York Department of Public Service 2016 Gas Safety  
22 Performance Measures Report (Case 17-G-0245).

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1 Q. Does an underground natural gas facility have to be leaking to be  
2 considered “damaged”?

3 A. No. Any damage to a below grade natural gas facility that requires a  
4 repair is considered a damage. For example, this would include damage  
5 to the protective coating on steel pipe even though there was no damage  
6 that resulted in a gas leak.

7 Q. What is a “Mismark Damage”?

8 A. A “Mismark Damage” is any damage to an underground facility that occurs  
9 as a result of no marking or an inaccurate marking, typically caused by the  
10 lack of facility records due to the timeframe (early 1900s) the facility was  
11 installed or human error on the part of the individual performing the  
12 markout.

13 Q. What has been Central Hudson’s performance over the past three years in  
14 relation to Mismark Damages?

15 A. For the period from 2014 through 2016, Central Hudson experienced 10,  
16 10, and 14 damages, which equated to performance measures of 0.53,  
17 0.47 and 0.62, respectively. The main driver for this metric is unrecorded  
18 service stubs on LPP installed prior to 1940.

19 Q. Are all utilities required to have records of all below grade facilities?

20 A. Yes, current regulations require all utilities to have records of all below  
21 grade facilities, but what was recorded in the early 1900s is much less  
22 complete when compared to records of more recent installations. With  
23 Central Hudson in the midst of an extensive accelerated LPP replacement

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1 program, of which many of the installations occurred in the early 1900s, it  
2 is apparent that this will be an ongoing issue for a number of years and, if  
3 this performance measure continues to be reduced, it is very unlikely that  
4 it will be met.

5 Q. Are there technologies currently available to aid in identifying these  
6 “unrecorded facilities”?

7 A. Central Hudson has evaluated various technologies in the field, including  
8 ground penetrating radar, ultrahigh frequency pipeline locators, and inline  
9 pipe camera systems. The results of these field evaluations indicate that  
10 the technologies have not matured to a point where they are effective in all  
11 cases for field applications.

12 Q. Please define “Company and Company Contractor Damages.”

13 A. Company and Company Contractor Damages (“CCCD”) are defined as  
14 below grade facility damages that are not the result of incorrectly located  
15 facilities and which result from excavation damage by either employees of  
16 the Company or those of a contractor performing work for the Company.

17 Q. What has been Central Hudson’s performance in relation to the  
18 established targets for this metric?

19 A. For years 2014 to 2016, the Company experienced 4, 13, and 9 CCCD,  
20 respectively, which equated to performance measures of 0.21, 0.62 and  
21 0.40 damages per 1,000 markout requests. In 2015 and 2016, Central  
22 Hudson failed to meet its target of 0.25, and the targets established in the  
23 2015 Rate Plan are reduced even further in calendar years 2017 and 2018

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1 to 0.20 and 0.10, respectively. As previously detailed, any damage  
2 contributes approximately 0.05 to each metric. Applying this estimate to  
3 the 2018 target equates to no more than two total damages from CCCD in  
4 order to remain within the target level. With the target for LPP elimination  
5 now at a level of almost three times the level when this metric was first  
6 implemented, it will be nearly impossible to meet the 2015 Rate Plan  
7 performance measure target due to the three fold exposure in  
8 excavation activity.

9 Q. Are there technologies currently available to aid in excavation and  
10 reducing the risk of damages?

11 A. Yes, vacuum excavation is an available option. However, as part of the  
12 LPP elimination program requirements in the 2015 Rate Plan, a maximum  
13 cost per mile eliminated was established. The implementation of vacuum  
14 excavation in place of traditional excavation practices would significantly  
15 increase the cost per mile for the replacement or elimination of LPP.

16 Q. Has Central Hudson taken any steps short of instituting full vacuum  
17 excavation for excavation activities?

18 A. Yes. In 2016, the Company assembled a group of both Company and  
19 contractor professionals to identify best practices across New York's local  
20 distribution companies ("LDCs") in the area of CCCD prevention. From  
21 this study, the following actions were identified by the group and have  
22 been, or are in the process of being implemented:

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- 1           • Many LDCs provide hard copy records of all known gas facilities in  
2           a work area to crews prior to the start of the project. Starting in  
3           2017, hard copy records of all gas facilities have been provided to  
4           Company and contract crews performing LPP elimination projects  
5           in excess of 100 feet.
- 6           • A number of LDCs have probe bar procedures in place calling out  
7           minimum distances from gas locate marks, as well as maximum  
8           depths for driving probe bars during leak classification and  
9           pinpointing operations. These procedures are currently  
10          under development.
- 11          • Most LDCs utilize air lances or other 'soft dig' equipment such as  
12          vacuum excavation on a much greater frequency than Central  
13          Hudson. Central Hudson has recently mandated the use of soft dig  
14          techniques for its contractors at gas tie-in points and previously  
15          exposed piping. The Company is currently developing these  
16          procedures and the cost of implementation for Central  
17          Hudson personnel.

18 Q.    Are "Total Damages" defined as all other damages not classified as either  
19        Mismark or CCCD?

20 A.    No. Total Damages include both Mismarks and CCCD, in addition to  
21        those caused by an excavator not following the notification requirements  
22        ("No Call") or not following industry accepted safe excavation practices  
23        ("Excavator Error") as required by 16 NYCRR Part 753.



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1 Q. How has Central Hudson performed compared to the established rate plan  
2 targets over the past three years?

3 A. Overall, the total numbers of damages from 2014 to 2016 were 33, 50,  
4 and 49, respectively. On a per facility markout request basis, this equates  
5 to 1.74, 2.37, and 2.18 damages per 1,000 requests. The established rate  
6 plan targets were 2.4, 2.4, and 2.2 per 1,000 tickets for the same  
7 time period.

8 Q. Has Central Hudson taken any steps to improve its performance relative  
9 to Total Damages?

10 A. During 2016, Central Hudson initiated a Damage Prevention Patroller  
11 program to conduct field visits of excavations to verify compliance with 16  
12 NYCRR Part 753 and provide onsite excavators with focused damage  
13 prevention training on an as needed basis. This program targets both  
14 “No-Calls” and “Excavator Error” damage prevention. Initially, the  
15 program called for the patroller to make random stops at excavation sites  
16 throughout the service territory. Starting in 2017, in addition to these  
17 assignments, the patroller is also provided with a list of locations where  
18 excavation activities are planned within 15 feet of Company gas facilities.  
19 The patroller visits these sites on the planned excavation start date to  
20 ensure compliant excavation practices are taking place. This patroller  
21 program was modelled after similar programs at other gas utilities. In May  
22 of this year, the Company expanded this program to two patrollers in order  
23 to enhance public awareness and education on excavation damage

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1 prevention. Having two patrollers allows for one patroller on either side of  
2 the service territory to visit and check on excavation activities while  
3 reducing unproductive drive time.

4 Q. What are the current targets associated with gas Damage Prevention?

5 A. The table below depicts the targets established in the 2015 Rate Plan for  
6 calendar years 2016 – 2018.

7 Table 2: 2015 Rate Plan Damage Prevention Targets

	<b>2016</b>	<b>2017</b>	<b>2018</b>
Gas Total Damage	2.20	2.05	1.90
Mismark Damages	0.45	0.40	0.36
Company & Company/Contractor Damage	0.25	0.20	0.10

8 Q. Does Central Hudson propose any changes to the Damage Prevention  
9 performance metrics that are currently in place?

10 A. Yes. The Company proposes: 1) a single total damage metric; 2) the  
11 ability to use a three year average of performance if the metric is missed  
12 in a given year in the assessment of an NRA; and 3) the implementation of  
13 a dead band when measuring the target.

14 Q. Pleased describe your proposal for a single Total Damage performance  
15 measure.

16 A. As previously discussed, a damage that occurs has much more of an  
17 impact on the Company's performance measures since its annual markout  
18 request total is significantly less than the majority of New York State  
19 LDCs. In other words, for those large LDCs with sizable annual markout  
20 requests, a slight variation in the number of damages does not result in a

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1 significant swing in their Damage Performance measures. Having a single  
2 Total Damages measure allows the LDC to examine the program in its  
3 entirety and implement targeted programs to address those areas of the  
4 program they determine would have the greatest impact on Damage  
5 Prevention performance. Currently, Total Damages include both  
6 Mismarks and CCCD; therefore, the single Total Damage metric would  
7 allow for historical comparison of performance. In essence, the Company  
8 could not allow either Mismark or CCCD performance to degrade since  
9 they contribute to the overall Total Damages metric.

10 Q. Please describe your proposal to utilize a three year average in  
11 determining whether an NRA should be applied if the calendar year Total  
12 Damage metric is not met.

13 A. Due to the impact that a single damage has on those companies with  
14 small markout request counts such as Central Hudson, the Company  
15 proposes an annual target with the ability to use the most recent three  
16 year average performance if the annual target is exceeded in any given  
17 year. Utilization of a three-year average when a single year's target is  
18 exceeded minimizes the impact of single damages to the overall measure  
19 while ensuring the Company's performance is not eroding over time.

20 Q. Please describe your proposal to implement a bandwidth to measure  
21 Total Damages.

22 A. The annual Total Damage target should contain a bandwidth where only  
23 performance outside the bandwidth would be considered for a revenue

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1 adjustment, either positive or negative. For example, if the target was  
2 established at 2.4 damages per 1,000 markout requests, no revenue  
3 adjustment would be applied in the bandwidth of 2.3-2.5. This would  
4 eliminate the impact of a single damage resulting in the target  
5 being missed.

6 Q. Do you propose any changes to the current NRA associated with  
7 Total Damages?

8 A. The basis points under consideration for the NRA for Total Damages  
9 should remain the same, and the NRA for both Damages due to Mismatch  
10 and Company or Company Contractor Damages should be eliminated. In  
11 addition, a PRA should be instituted to incentivize the Company to  
12 improve performance. The goal of a PRA is to stimulate innovative ideas  
13 which will drive the metric to increased levels of performance with the  
14 opportunity to be rewarded for it.

15 Q. What are you proposing for the Total Damages target and associated  
16 revenue adjustments?

17 A. Central Hudson is proposing a Total Damages target of 2.1 damages per  
18 1,000 markout requests with a bandwidth of +/- 0.1. If the Company's  
19 performance is less than 2.0 damages per 1,000 markout requests, the  
20 Company will be eligible for a 4 pre-tax basis point PRA. If the Company's  
21 Total Damage performance exceeds 2.2, the Company will be penalized  
22 with a 4 pre-tax basis point NRA.

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**VI. EMERGENCY RESPONSE**

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Q. What does Emergency Response Time measure?

A. Emergency Response Time gauges the Company's ability to respond promptly to reports of gas odors, suspected carbon monoxide exposures and other gas emergencies.

Q. How is Emergency Response Time measured?

A. Emergency Response Time is the elapsed time between the Company receiving a report of gas odor call and a Company representative's arrival at the communicated location of the emergency. The Company's performance in Emergency Response Time is measured by the percentage of calls responded to in less than 30 minutes, less than 45 minutes, and less than 60 minutes. Reports from Company personnel or its agents are excluded from the metric calculation.

Q. What is the current target and associated NRA for each time period?

A. The emergency response goals are: respond to 75% of calls within 30 minutes, 90% within 45 minutes, and 95% within 60 minutes. The NRAs associated with each timeframe are 8, 4 and 1 basis points (pre-tax), respectively.

Q. How has Central Hudson performed over the past three years?

A. Over the past three years, the Company has met each target on an annual basis.

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1 Q. Are you proposing any changes to the targets?

2 A. No. While the Company has met the annual targets, it did experience a  
3 couple of months where the targets were exceeded. Central Hudson took  
4 swift action in adjusting employees' shift schedules to ensure adequate  
5 resources were in place to drive the response times to the target levels.  
6 These targets are reasonable considering the increase in public  
7 awareness initiatives on reporting gas odors (Stop, Go, Let Us Know)  
8 which could lead to an increase in calls.

9 Q. Are you proposing any change in the NRA associated with this  
10 performance measure?

11 A. As part of the Commission's June 26, 2013 Order Authorizing Acquisition  
12 Subject to Conditions in Case 12-M-0192, NRAs were doubled to insure  
13 Central Hudson's gas safety performance would not worsen over time.  
14 Central Hudson's gas safety performance since the time of the merger has  
15 not degraded. Therefore, we recommend that current Emergency  
16 Response Time NRAs be adjusted to the statewide levels of 6, 4, and 2  
17 pre-tax basis points in recognition of the Company's continued steadfast  
18 safety performance.

19 **VII. NON-COMPLIANCE WITH PIPELINE SAFETY REGULATIONS**

20 Q. Please provide a brief description of the Non-Compliance with Pipeline  
21 Safety Regulations performance measure?

22 A. The Non-Compliance with Pipeline Safety Regulations performance metric  
23 is intended to measure an LDC's compliance with the Commission's gas

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1 safety regulations. Each year an LDC undergoes an audit of the records  
2 that document the completion of code required gas facility inspections as  
3 well as a field audit of construction and maintenance activities performed  
4 by Company or Company contractor personnel. If an inspection or code  
5 requirement is missed it is considered an occurrence of a violation and  
6 noted in the audit. Multiple missed inspections under a specific  
7 requirement of code are considered multiple occurrences of the same  
8 code violation. Each occurrence carries a financial penalty. The amount  
9 of the penalty is based on the risk rating of the code requirement and the  
10 number of occurrences. Code requirements have been classified as “High  
11 Risk” or “Other” based on a list established by the Commission.

12 Q. What are Central Hudson’s targets associated with Gas Safety Violations?

13 A. The target is zero occurrences or violations of code requirements. Any  
14 occurrence will result in a NRA penalty. The following table summarizes  
15 the violation and penalty structure.

16 Table 3: Central Hudson Gas Violation Targets and NRAs

<b>Gas Violations Per Calendar Year</b>	<b>Occurrences</b>	<b>Basis Points Per Occurrence</b>
High Risk Violation	1-25	1/2
	26+	1
Other Risk Violation		
	1-25	1/9
	26+	1/3

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1 Q. How has the Company performed relative to these targets?

2 A. The Company recently received final determination letters from the  
3 Commission for the 2013, 2014, and 2015 field and records audits. For  
4 the time period from 2013-2015, Department of Public Service Staff  
5 (“Staff”) identified a total of 14, 20, and 11 high risk violations and 3, 45,  
6 and 3 other risk violations. The final determinations assessed NRAs of  
7 \$57,500, \$291,667, and \$87,500 respectively for each year from 2013  
8 to 2015.

9 Q. What steps has Central Hudson taken to reduce the likelihood that Central  
10 Hudson will violate a code requirement?

11 A. Central Hudson is very concerned with any code violations and strives for  
12 100% compliance. Over the past two years, the Company has  
13 strengthened its code compliance activities through the establishment of  
14 embedded compliance personnel in the Gas Operations and Customer  
15 Account Services groups. These employees report directly to the  
16 manager of each area. These compliance groups are in addition to the  
17 existing compliance group located in Gas & Mechanical Engineering. The  
18 three groups work collaboratively to identify deficiencies in code  
19 compliance and develop actionable steps to reduce the probability of  
20 future non-compliance.



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1 Q. Based on the audit findings received from Staff, are you proposing  
2 changes for this safety metric?

3 A. Central Hudson believes this metric has merit if administered in a  
4 constructive manner. Both Central Hudson and Staff have the same goal  
5 of increasing gas safety. Based on the findings, the Company sees little  
6 benefit in citing Central Hudson for a violation of a specific code section  
7 and also a violation of the Company's operating and maintenance  
8 program if multiple occurrences are identified.

9 Q. Please describe how this is applied in more detail.

10 A. Each LDC is required to establish and submit to Staff a set of operating  
11 and maintenance procedures in accordance with 16 NYCRR Part  
12 255.603(d), which also states that "Each operator shall satisfactorily  
13 conform to the program submitted." Typically these operating and  
14 maintenance procedures include requirements such as frequency of  
15 inspections, and leak classification taken directly from the various parts  
16 of 16 NYCRR 255 or 261. In past audit results for instances of multiple  
17 occurrences, Staff cited Central Hudson a single instance of non-code  
18 compliance for both a violation of 16 NYCRR Part 255.603(d) (since it was  
19 included in the Company's operating and maintenance procedure) as well  
20 as for violating a specific section of 16 NYCRR Part 255 or 261. One  
21 example of this is 16 NYCRR Part 255.723(b)(1), which requires a  
22 leakage survey of the gas distribution system located in a business to be  
23 conducted each calendar year at an interval not exceeding 15 months. As

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1 required by 16 NYCRR Part 255.603(d), the Company must satisfactorily  
2 conform to their filed operating and maintenance procedures. The  
3 Company's leakage survey operating and maintenance procedure sets  
4 forth the same inspection frequency requirement as that of 16NYCRR  
5 Part 255. 723(b)(1). If six sections of main were missed, the Company will  
6 receive five violations of 16 NYCRR Part 255.723(b)(1) and one violation  
7 of 16 NYCRR Part 255.603(d). This becomes more concerning when the  
8 specific section of code is classified as "Other Risk" which has a lower  
9 NRA and the violation of the Company's O&M procedure (16 NYCRR Part  
10 255.603(d)) is classified as "high risk" which has a higher NRA. To correct  
11 this issue, any violation of the Company's O&M procedure should be  
12 classified (either high risk or other risk) consistent with the specific section  
13 of code that was cited.

14 Q. Is the Company proposing any other changes to how this metric is  
15 administered and measured?

16 A. Central Hudson is continually updating its records to ensure they  
17 accurately reflect what is installed in the field. As a result of this  
18 continuous improvement, the Company has been cited in the past for  
19 violations for missed inspections when a record has been corrected or  
20 added. The Company sees no benefit in being penalized for striving to  
21 improve the accuracy of its records. Any violations associated with map  
22 corrections should not be included in violations counting to the NRA.

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1 Q. Are you proposing any other changes to this metric?

2 A. Yes, we propose the implementation of a standardized sampling  
3 methodology to be used across all LDCs in the state.

4 Q. Why is a change to the sampling methodology required?

5 A. The Company believes the current record sampling methodology unfairly  
6 results in a larger number of records being reviewed during the records  
7 audit. Staff recognizes Central Hudson as having five gas operating  
8 headquarters. Other than gas leaks and warning tags, the number of  
9 records selected is based on each operating headquarters' total number of  
10 records. For companies like Central Hudson with multiple operating  
11 headquarters and small record counts, the number of records audited on a  
12 percentage basis is much higher than a large utility with one or two  
13 operating headquarters in order to achieve a 95% confidence level in the  
14 audit result. Central Hudson proposes to mitigate the inequity caused by  
15 varying number of operating headquarters per LDC by applying a  
16 normalization factor derived from the average number of customers  
17 served per LDC operating district divided by the statewide average per  
18 operating headquarter. This factor would be multiplied by the total basis  
19 points associated with non-compliance and the result would yield the  
20 NRA. Based on currently available LDC customer counts and operating  
21 headquarters the multiplier for Central Hudson would be 0.15.

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1 Q. Are you recommending any changes related to the calculation of NRAs for  
2 this gas safety measure?

3 A. The Company proposes that violations of specific sections of code be  
4 capped at 10 Company-wide. A total of 10 violations for a specific section  
5 of code would be indicative of a systemic issue throughout the Company  
6 and would be addressed through the compliance action plan process.

7 Q. Does the Company have any recommendations for how any assessed  
8 NRAs can be utilized to further gas safety?

9 A. The most beneficial change would be to apply the NRA to fund  
10 improvements to the safety measure it is associated with. For example,  
11 Central Hudson proposes to apply any NRA for code related non-  
12 compliance to fund a residential methane detector program. Central  
13 Hudson would look to provide an instant rebate funded through the  
14 negative revenue adjustment to customers who purchase these devices.  
15 Additionally, the code related non-compliance NRA could be used to  
16 expand the gas Quality Assurance-Quality Control (“QAQC”) program to  
17 provide additional oversight of inspections and maintenance activities.  
18 Another program could apply NRAs associated with damage prevention to  
19 fund an additional damage patroller (above the two patrollers assumed in  
20 the determination of revenue requirements) to enhance public outreach by  
21 providing education and training to on-site excavators. The Company  
22 would work collaboratively with Staff in applying any assessed NRAs to  
23 programs that enhance gas safety.

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**VIII. INFRASTRUCTURE ENHANCEMENT**

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Q. How does Central Hudson define “Infrastructure Enhancement” in the context of Gas Safety?

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A. Central Hudson defines Infrastructure Enhancement in the context of this testimony as the installation, modification or elimination of existing gas infrastructure that may negatively impact the safe operation of the Company’s gas transmission and distribution system.

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Q. Are there any Infrastructure Enhancement programs currently in place?

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A. The largest Infrastructure Enhancement program currently in progress is the elimination of LPP. While this program has been in place for a number of years, it was accelerated beginning in 2016 as part of the 2015 Rate Plan.

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Q. What is LPP?

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A. For Central Hudson, LPP is pipe materials with a significantly higher level of leakage per unit length than plastic or cathodically protected steel pipe. At the present time, Central Hudson classifies LPP as cast iron, wrought iron, and unprotected steel pipe.

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Q. What is unprotected steel pipe?

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A. Unprotected steel pipe is pipe that is either bare or ineffectively coated which cannot be cost effectively protected from corrosion.

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1 Q. Please provide a summary of the LPP requirements associated with  
2 Case 14-G-0319 under the 2015 Rate Plan.

3 A. Case 14-G-0319 resulted in a three year rate agreement which contained  
4 the following requirements:

- 5 • 2016: eliminate 13 miles of LPP at a cost not to exceed \$1.4 million  
6 per mile;
- 7 • 2017: eliminate 14 miles of LPP at a cost not to exceed \$1.5 million  
8 per mile; and
- 9 • 2018: eliminate 15 miles of LPP at a cost not to exceed \$1.6 million  
10 per mile.

11 In addition, the prioritization of identified projects must take pipe risk into  
12 account.

13 Q. Did Central Hudson meet these requirements in 2016?

14 A. Central Hudson achieved the total mileage target by eliminating a total of  
15 18 miles of LPP from its Pipeline and Hazardous Materials Safety  
16 Administration (“PHMSA”) reported inventory. The average cost per  
17 planned mile of LPP eliminated in 2016 came in slightly higher than the  
18 target cost metric, averaging \$1.5 million per mile. This cost reflects  
19 industry ‘best practices’ such as increasing average project size to 2 miles  
20 to minimize mobilization costs, planning and coordinating elimination  
21 projects with municipalities to reduce restoration costs and performing  
22 necessary reinforcement and system modifications such as increased  
23 valve installations at the time of the project.

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1 Q. How was the cost of \$1.5 million per mile calculated?

2 A. After discussions with Staff, the cost was calculated based on planned  
3 (identified the previous year) Neighborhood LPP elimination and  
4 infrastructure projects. Emergent type replacement projects associated  
5 with road rebuilds, cast iron undermines, and gas leak repairs were  
6 excluded from the calculation. The incremental cost for system  
7 reinforcement (i.e., increasing the existing pipe size by 2 inches or more of  
8 diameter or looping the system) was excluded, as well as the cost to  
9 bypass existing short sections of plastic pipe due to maximizing the  
10 efficient installation of the new gas facilities. These short sections of  
11 plastic pipe were abandoned since the cost to pressure test and tie-in the  
12 new pipe to the existing would result in higher overall project costs.

13 Q. Are there any negative or positive revenue adjustments associated with  
14 the elimination of LPP?

15 A. Yes. There is an NRA of 8 pre-tax basis points if the total mileage target  
16 to be eliminated is not met in a given year. There is a PRA of 2 pre-tax  
17 basis points for every mile eliminated above the target, up to a maximum  
18 of 5 miles or 10 basis points.

19 Q. How many years will it take Central Hudson to eliminate the remaining  
20 LPP from its gas distribution system?

21 A. Based on the targets approved in the 2015 Rate Plan and projecting out a  
22 continued target of 15 miles per year with a 5 mile incentive, it is estimated  
23 that all LPP main will be eliminated from the Company gas system in

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1 approximately 10 years. This projection assumes that no additional piping  
2 materials other than cast iron, wrought iron, and unprotected steel will be  
3 classified as leak prone.

4 Q. Are leak prone gas services being replaced at the same time as the main?

5 A. Yes. Leak prone gas services are being replaced during the  
6 main replacement.

7 Q. Are you proposing any changes to the LPP elimination targets?

8 A. The Company proposes to continue the current replacement rate of 15  
9 miles per year along with the existing NRAs and PRAs. However, the  
10 Company proposes that it be granted the ability to petition the PSC for  
11 relief from the established mileage target and any resulting NRA should  
12 unforeseen circumstances arise. Such circumstances may include but are  
13 not limited to, loss of contract resources, material availability or work  
14 stoppage. The Company will have the ability to file for relief from the  
15 minimum LPP mileage elimination target without having to meet the  
16 Commission's traditional three part test.

17 Q. What is the capital expenditure on a cost per mile basis for elimination or  
18 replacement of LPP for 2018 assumed in the 2015 Rate Plan versus  
19 calendar year 2018 reflected in this filing?

20 A. The 2015 Rate Plan calls for capital expenditures for the replacement or  
21 elimination of LPP at a cost of \$1.6 million per mile in 2018. The capital  
22 plan supported by Company Witness Haering in this filing for the same



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1 time period reflects capital expenditures for planned projects to achieve  
2 the annual target of 15 miles at a cost per mile of \$1.725 million.

3 Q. What is the basis for the increase of \$125,000 for planned projects?

4 A. As part of any LPP elimination project the Company takes the opportunity  
5 to incorporate any required system reinforcements, bypassing of existing  
6 plastic pipe or looping of mains to improve the load serving capability of  
7 the system as well as increase its reliability. These costs are included in  
8 the cost per mile expenditures for planned LPP projects. Based on past  
9 experience, the change will add on average \$125,000 per mile to the LPP  
10 elimination cost.

11 Q. Does the \$1.725 million per mile apply to all LPP projects?

12 A. No. The \$1.725 million per mile does not reflect the cost for emergent  
13 projects. As discussed previously, these projects include replacement  
14 projects associated with road rebuilds, cast iron undermines, and gas leak  
15 repairs that are typically not under the control of the utility and as such  
16 usually have a much higher average cost per mile.

17 Q. For what purpose does the Company plan to use the \$1.725 million per  
18 mile cost?

19 A. The Company proposes to continue to report on an annual basis its  
20 expenditures as they relate to planned projects and, in 2018, to compare  
21 those actuals costs with the \$1.725 million target.

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1 Q. Does this cost per mile also apply to 2019?

2 A. No, the capital plan as set forth by Company Witness Haering includes an  
3 annual increase to the cost per mile for planned projects of \$100,000. As  
4 such, in 2019, the Company proposes to report its expenditures for  
5 planned projects against a target of \$1.825 million.

6 Q. Why do you propose the continuation of the \$100,000 annual capital  
7 expenditure increase in the cost per mile for planned LPP projects?

8 A. Since the Company's accelerated elimination program is relatively early in  
9 its life cycle large pockets of LPP remain in the Company's gas system  
10 allowing for the wholesale elimination of large portions of LPP (two miles  
11 or greater neighborhood projects). As the number of these large projects  
12 decrease with smaller projects making up more of the project mix, the cost  
13 of mobilizing and de-mobilizing resources will significantly impact the LPP  
14 elimination cost per mile. In addition, municipalities are requiring more  
15 and more extensive pavement restoration due to dwindling financial  
16 resources. Typically restoration costs account for 25-35% of the total  
17 project cost.

18 Q. Is the Company proposing any changes in the deferral accounting for the  
19 incremental miles of LPP eliminated beyond 15 miles?

20 A. Yes. Effective with calendar year 2018, Central Hudson proposes to  
21 eliminate the cost per mile cap. Instead, the Company proposes that it be  
22 entitled to recover all elimination costs, including incremental operating  
23 and maintenance costs, such as tax liability, and return on (carrying costs)

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1 and of (depreciation) the capital associated with the “incremental miles.”

2 The deferral will be based on the average LPP eliminated cost per mile for  
3 all LPP eliminated. This average will be calculated based on the total  
4 annual LPP elimination expenditures (both main and service) divided by  
5 the total miles eliminated. The deferral will be recorded at year-end.

6 Q. Are there any other “Infrastructure Enhancements” that Central Hudson  
7 is proposing?

8 A. Central Hudson has included in its capital budget program the  
9 programmatic replacement of existing manually operated mainline  
10 transmission line valves with remotely operable valves. In the event of a  
11 pipeline incident that results in gas leakage, the section of the pipeline can  
12 be quickly isolated through the operation of these valves. In addition, as  
13 part of the valve replacement installation, accommodations for the  
14 insertion of an inline inspection robot will be included. Central Hudson has  
15 been an active member in the NYSEARCH-sponsored development of the  
16 Pipetel inline inspection robot. The robot has been used successfully on  
17 various pipe diameter transmission lines throughout the Company’s  
18 transmission system. In the past, the robot has identified a number of  
19 pipe anomalies such as dents and coating defects that, if not addressed,  
20 would have a negative impact on the integrity of the gas  
21 transmission system.

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**IX. GAS SAFETY ENHANCEMENT PROGRAMS**

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Q. Does Central Hudson propose any gas safety enhancement programs?

A. Yes. In response to the change in the Commission’s service line definition (Case 15-G-0244), which expanded LDC jurisdictional piping to the outlet of the meter for those meters located inside a building, the Company will be required to perform additional atmospheric and leakage surveys on this piping. The frequency of inspection depends on location and is one year for those located in a business district or three years for meters located outside of the business district.

Q. Please describe the impacts on the Company.

A. The Company’s current population of indoor meter sets is approximately 13,650 of which 960 are currently located in business districts. Based on a pilot project performed in 2015, the resultant cost per location was \$155. Using this cost as well as applying efficiencies yielded a per service cost of \$95. Annually the inside inspection costs will be approximately \$91,000 for those inside meter sets located in the business districts and \$407,000 for those outside of the business district. These additional maintenance costs were provided to the Revenue Requirements Panel and are included in the element of expense identified as “Pipeline Integrity and Inspection.” Projected costs in RY3 of the 2015 Rate Plan will be deferred in accordance with the 2015 Rate Plan under the government mandate provision. The main cost driver was the time and effort required to gain access to the meter location. Past programs, such as the installation of

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1 ERT modules on inside gas meters, have changed the customer's  
2 expectation regarding inside access to Company owned equipment. As a  
3 result, customers no longer provide unfettered access to inside gas meter  
4 installations as easily as they did in the past. While every attempt is being  
5 made to move meters outside when performing LPP elimination projects  
6 or service replacements, in some instances leaving the meter inside  
7 results in a lower hazard risk than moving it outside. An example of this  
8 would be an urban area where driveways are located on either side of the  
9 structure and the sidewalk abuts the front of the building.

10 Q. Is the number of inside meters expected to decrease?

11 A. The number of inside meter sets is expected to drop as part of the LPP  
12 elimination program; however, it is anticipated the business district  
13 inspection costs will remain relatively constant due to the inability to  
14 relocate meters from inside to outside in continuously paved areas. The  
15 non-business district inside meter locations are expected to decline over  
16 the course of the LPP elimination period (10-12 years); however, they will  
17 not all be eliminated. It is estimated that upon completion of the LPP  
18 elimination program, 25% of the current population of indoor meter sets  
19 outside of the business district will remain inside the building.

20 Q. Is the Company proposing any additional gas safety enhancements?

21 A. In order to safely operate and maintain a natural gas system Central  
22 Hudson strives to have a trained and qualified workforce. With the ever  
23 changing qualifications, regulations and work environment the ability to

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1 field a thoroughly qualified workforce becomes more and more  
2 challenging. In an effort to meet the changing demands placed on  
3 Company and Company contractor personnel, Central Hudson is  
4 proposing to construct a training facility which enables scenario-based  
5 training. This facility will have both classroom and hands-on areas for  
6 training of Company and Company contractor personnel and first  
7 responders. Dedicated instructors will teach and evaluate the workers'  
8 skills to ensure they are adequately trained to perform the required tasks  
9 as well as being able to respond to abnormal operating conditions.  
10 Currently, Central Hudson personnel provide on-site first responder  
11 training. The training center will provide for centralized training with  
12 hands-on equipment drills and the ability to train under mock emergency  
13 simulations. Recent operator qualification issues have brought to light the  
14 need for robust testing and evaluation protocols. This new training center  
15 will be outfitted with a modern and secure testing facility along with  
16 evaluation areas for demonstration of knowledge, skills and abilities.  
17 Further information on the training center can be found in the testimony of  
18 the Company's Training and Development Panel.

19 Q. Is there pending gas safety legislation that may result in incremental  
20 operating and maintenance costs?

21 A. There are a number of pending code additions and modifications in  
22 various stages of rulemaking. The Safety of Gas Transmission &  
23 Gathering Lines Rule, if enacted in its current form, will have a significant

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1 impact on the maintenance and operation of Central Hudson's gas  
2 transmission system. We have estimated the incremental expense at  
3 \$250,000 in anticipation of the timing and requirements of the rule and  
4 provided the Revenue Requirements Panel this information. Future  
5 annual costs are anticipated to grow as required testing and inspection  
6 requirements are implemented. The Plastic Pipe Rule with its tracking  
7 and traceability requirements will impose significant costs for  
8 implementation. Central Hudson requests cost deferral authority for these  
9 and other operating and maintenance costs resulting from legislative  
10 changes in excess of amounts provided for in gas delivery rates.

11 Q. Are there any other areas where gas maintenance costs are projected to  
12 increase above the level incurred during the historic year ended  
13 March 31, 2017?

14 A. Yes. The Company utilizes contract resources to perform required system-  
15 wide gas leakage surveys. The timing of when this work is performed is  
16 dependent upon weather, so it can vary from one twelve month period to  
17 the next. The level of work performed during the historic year is not  
18 reflective of the normal level associated with the inspection and surveying  
19 work that is performed on an annual basis. As a result, we informed the  
20 Revenue Requirements Panel that a normalization adjustment of \$58,000  
21 was required to accurately reflect the annual expense of doing this work.

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1 Q. Does the rate allowance included in the revenue requirements provide  
2 adequate funding for the work that needs to be performed?

3 A. No. The normalization reflects an adjustment for the level of activity that  
4 needs to be performed, but does not include an adjustment for the  
5 anticipated change in cost to complete the work. The existing three year  
6 contract for this work expires at the beginning of 2018, and discussions  
7 with current contractors reveal that future costs will be higher than current  
8 costs trended at inflation. Underlying reasons for the increase are labor  
9 and benefit costs, as well as new operator qualification requirements. The  
10 contract is currently going through the RFP process, and a new contract is  
11 expected to be in place during the pendency of this case. As such, the  
12 Company requests update for this expense item at the time of Brief on  
13 Exceptions.

14 **X. NON-PIPES ALTERNATIVE DEMONSTRATION PROJECT**

15 Q. Please describe the Central Hudson Gas Distribution Pipeline System.

16 A. Central Hudson delivers gas to customers via a 1,275 mile distribution  
17 pipeline system operating at pressures ranging from utilization pressure to  
18 120 psig. The pipe network is comprised of 86 gas pressure systems.  
19 System loads are typically winter peaking, driven by use of natural gas as  
20 a heating fuel.



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1 Q. How does Central Hudson monitor the loads on these systems and assure  
2 that adequate capacity exists to deliver gas to its customers during the  
3 coldest weather patterns?

4 A. Central Hudson monitors the ability of its pipeline system to deliver gas via  
5 electronic gas pressure recording charts and by simulating and analyzing  
6 each of its gas pressure systems on a regular basis.

7 Q. How does Central Hudson analyze its distribution gas pressure systems?

8 A. Central Hudson uses a software package called Synergiee by DNVGL, its  
9 ESRI ARC GIS data and mapping system, and its use and billing records  
10 to construct highly detailed computer models of its gas distribution system.  
11 These computer models are used to project loads, pipe flows, and  
12 available pressure under various weather conditions. Planning engineers  
13 use these computer models, coupled with knowledge of construction  
14 practices and regulation station operating characteristics, to study gas  
15 pressure systems. The resulting analysis is specifically used to assure  
16 that adequate volumes of gas are available to supply all of Central  
17 Hudson's customers served at firm rates during the coldest anticipated  
18 weather patterns; 70 Heating Degree Days.

19 Q. How does Central Hudson use its volumetric use information to estimate  
20 maximum coincident flow rates?

21 A. Central Hudson uses flow curves to relate coincident maximum flow for  
22 each customer to average 24 temperatures.

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1 Q. How accurate are these curves and are the curves used by Central  
2 Hudson unique to its service territory?

3 A. At the macro level the curves are generally accurate. Planning engineers  
4 use pressure recording chart information to adjust and calibrate flow  
5 model information at the micro level during each pressure system  
6 analysis. This is done to correct flow pipe flow coefficients such as  
7 efficiency as well as the flow curves.

8 Q. What is a Non-Pipes Alternative (“NPA”)?

9 A. NPA refers to programs intended to increase gas system capacity or  
10 reduce demand by installing micro-compressors, convert natural gas fired  
11 equipment to other energy sources, or implement energy efficiency  
12 programs or other technologies to increase the system load factor in order  
13 to defer or eliminate the need for load growth related projects.

14 Q. What is Central Hudson proposing with respect to NPA?

15 A. Central Hudson is currently planning to develop a project funded through  
16 Research and Development (“R&D”) to evaluate the potential of non-pipes  
17 alternatives and how they could be utilized to allow for the deferral or  
18 elimination of traditional gas system reinforcements. The project will  
19 identify two gas distribution systems that, based on current load growth,  
20 will likely require future reinforcement through the installation of additional  
21 piping or regulator stations. The R&D project would identify the potential  
22 load reduction solutions and anticipated performance that may be utilized.  
23 These could include thermostat set point adjustment or alternate heating

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1 sources such as electric or other technologies not yet identified to reduce  
2 overall demand on the gas distribution system. The R&D project would  
3 also identify what additional metering would need to be installed at the gas  
4 regulator station to develop load curves, calculate system load factors,  
5 and measure the effectiveness of the implemented demand reduction  
6 methodologies. Once the R&D project is completed, it is anticipated that  
7 the implementation of this program will be targeted for 2018 and 2019.  
8 The proposed recovery mechanism for any NPA implementation costs is  
9 covered in the testimony of the DSP Panel.

10 Q. Is the Company proposing to share any benefit realized from the NPA  
11 projects with its customers?

12 A. Yes. To the extent that a NPA solicitation passes the BCA analysis the  
13 Company is proposing a sharing of the savings and incentive mechanism  
14 similar to what is in place for our NWA program established in Case 14-E-  
15 0318. The details of the benefits sharing and incentive are included the  
16 testimony of the DSP Panel.

17 Q. Does this conclude your direct testimony?

18 A. Yes, it does.  
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